

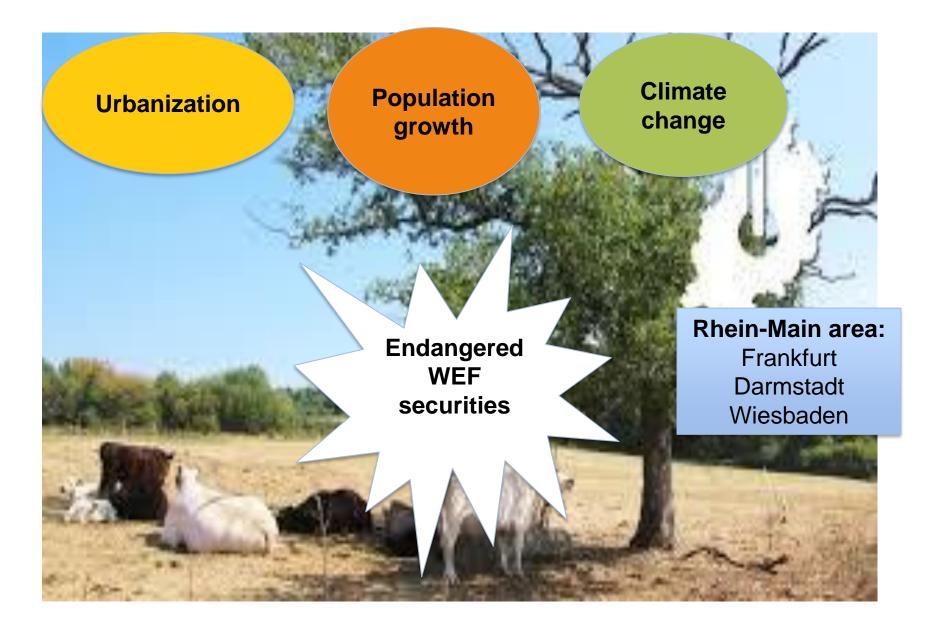


Federal Ministry for Economic Cooperation and Development





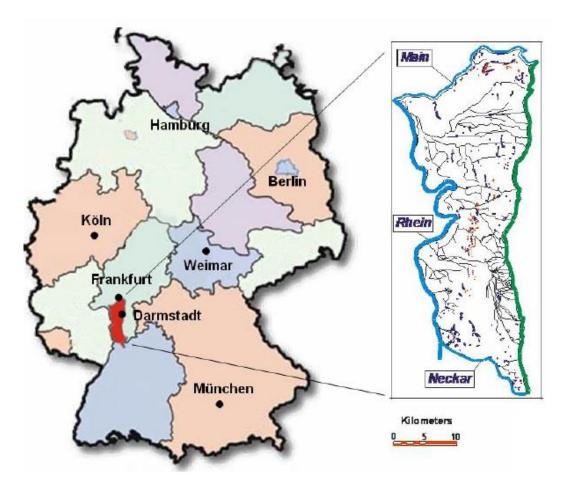
## WEF NEXUS POLICY COORDINATION AND **POLICY INSTRUMENTS GERMAN CASE STUDY**



## THE NEXUS FRAMEWORK IN GERMANY Approaches to policy coordination

# CASE STUDY: GROUNDWATER MANAGEMENT IN THE HESSIAN RIED

#### The Hessian Ried



Location of the Hessian Ried

Rueppel & Gutzke, 2004



Dried out landscape



Settlement cracking

#### 12.11.2019

#### German and European Case Studies

## Challenging context: Competition over Resources

#### **User Conflicts**

- Have derived from:
  - Alteration of natural landscapes to cultivated landscapes
  - Pollution inputs from agriculture
  - Intensive exploitation of groundwater resources that requires more energy as groundwater levels decrease
- Conflicts occur in both dry and wet years, and have led to the following:
  - Dry years forest dieback, more intensive energy consumption for water pumping, failures in agricultural irrigation, settlement cracking in buildings
  - Wet years flooding, inability to properly cleanse the sewer system



# Combination of technical measures and policy planning instruments: Groundwater Management

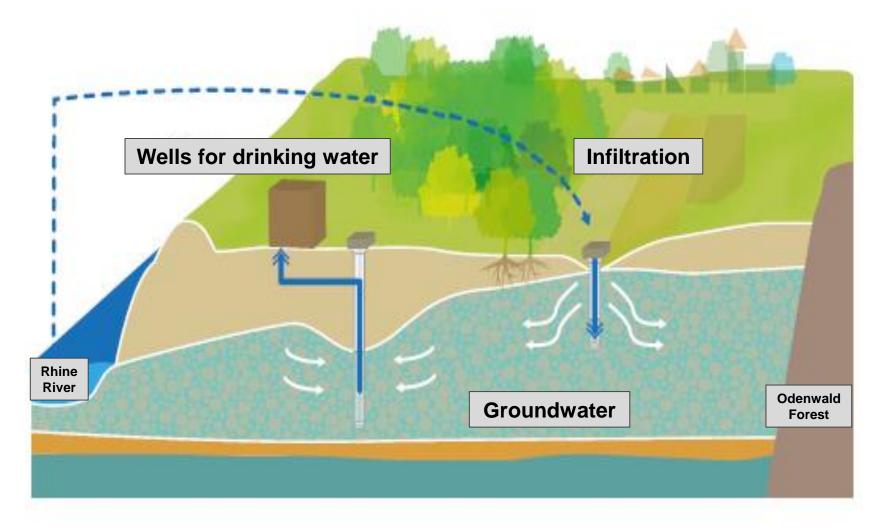
- Groundwater extraction from Hessian Ried provides a significant contribution to the water supply of the Frankfurt Rhine-Main metropolitan region
- Use of water infiltration to ensure sufficient irrigation for agriculture and the raising of the groundwater level in dry years
- The Hessian Ried Groundwater Management Plan
  - Targeted groundwater levels are defined and an action plan is developed

# Combination of technical measures and policy enforcement:

#### **Monitoring and Enforcing Groundwater Rules**

- Groundwater protection zones
- A process exists to apply for a groundwater extraction permit
  - Examined whether natural resources will be impaired
  - Binding standards exist for water management planning
- Groundwater extractions and infiltration are managed by the water associations. This adherence is controlled by the responsible water authorities

#### Technical measures: Groundwater Management



Heiland, Weiner, & Nemüller, 2017

#### Successful results

#### Measured groundwater levels at a station in the Hessian Ried



Rueppel & Gutzke, 2004

#### Multi-sectoral meetings: Round Table

- A round table works on improving the groundwater situation
  - The primary objective of the round table discussion was to achieve a sustainable improvement of forest conditions in the Hessian Ried
- The round table operates under a neutral moderation process
- A carefully arranged round table under recognised and neutral management creates trust and enables viable compromises



### Multi-sectoral representation in the Round Table

Round Table Hessian Ried:

Participating stakeholders,

Moderation: Dr. Bernd Kummer,

Regional public administration	*****
Ministry of environment	4
Ministry for economy	1
Interest groups	*********
Forestry	1
Water suppliers	3
Environmental groups	2
Agricultural associations	2
Action groups against structural damages	2
Municipalities	********
Regional councils	3
Cities and communities	6

(Kummer 2015)



#### Multi-sectoral Cooperation: Challenges Encountered

- Costly process in terms of time and money for deliberations and negotiations
- Sustainability of round tables and other problem-based participation configurations
- Lack of political will to implement the recommendations elaborated by the Round Table
- The interdisciplinary and cross-sectoral complexity of the subject → the need to consider different aspects in identification of the solutions: environmental, technical, legal and financial aspects

#### Case Study Challenges: Conflicts between Sectors

- Different interests of the forestry sector, communities and agriculture:
- $\rightarrow$  the need to increase the groundwater level for the forest vs the risk of waterlogging for agriculture and settlement areas
- Different interests of the forestry and nature conservation associations:
- $\rightarrow$  economic aspects and stable forest vs biodiversity protection



#### Participation in the Round Table: Why Stakeholders Cooperate

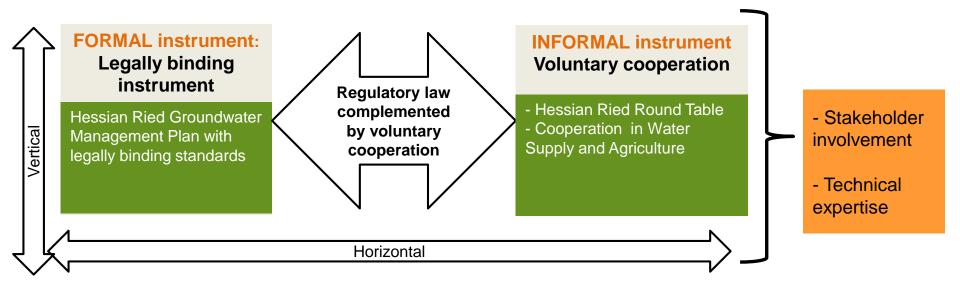
- Strong complexity and interconnections between agriculture, forestry, groundwater and human settlements. Any decision in one sector directly affects the others
- Based on previous experience, the actors know that they have to cooperate, otherwise decisions and changes can create negative impacts on their sector
- Solutions can be better implemented through dialogue



#### Multi-sectoral cooperation: Cooperation between Water Supply and Agriculture

- Voluntary cooperation used to confront the increasing nitrate pollution
  - This includes cooperation with relevant specialists
  - Consultation of farmers is also guaranteed
  - Declining nitrate levels in the water demonstrated its success
- The EU Water Framework Directive established a fundamental paradigm shift
  - Threshold values are no longer exclusively formulated with regards to the drinking water quality
  - Values are based off a comprehensive approach in protecting groundwater assets and interests

## Solutions: Nexus Relevant Instruments



Advantages deriving from the **connection of regulative instruments with voluntary informal cooperation** practices:

- A regulative instrument is made available with binding standards for water management planning
- The voluntary cooperation forms provide an instrument which ensures that interest of all actors and sectors as well as regions are represented

#### **Nexus Evaluation**

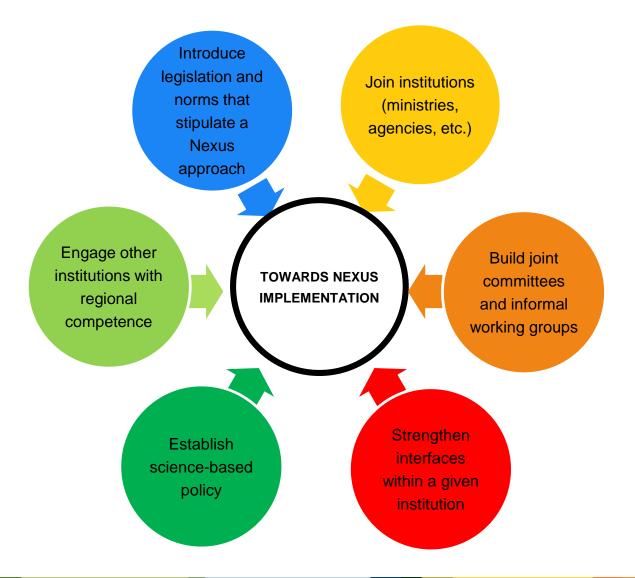
- A trustworthy cooperation between the different user groups is required
- Binding groundwater management plans accomplish planning security for all parties
- The monitoring of groundwater levels and groundwater quality is a vital step
- Voluntary cooperations position the actors to work together
- Configurations that are:
  - Based on specialist knowledge
  - Neutral to special interests
  - Geared to the long-term
- The implementation of policies requires dependable political decisions

# How Does Governance Affect the Effectiveness of Nexus Approaches?

- The comprehensive, intersectoral character of the WEF-Nexus approach requires intensive communication and cooperation between decision makers across the three sectors
- This means that effective governance instruments and mechanisms are required to effectively recognise the interdependencies between the WEF sectors in decision making processes and to identify integrated policy solutions that minimise trade-offs and maximise synergies



#### Possible measures for Nexus implementation



WEF Nexus Background

#### Questions

#### Please answer with regard to your country or region

- What were the instruments used to address Nexus issues in this case study?
- In your country, does addressing Nexus concerns typically involve a reactive or proactive approach?
- What lessons learnt from this case study can be transferred to your country?



## Thank you for your time



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